



**Qwest**  
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**Lynn S. Starr**  
Vice President – Federal Regulatory

By courier

December 20, 2007

Marlene H. Dortch  
Secretary  
Federal Communications Commission  
445 12<sup>th</sup> Street SW  
Washington, DC 20554

**FILED/ACCEPTED**

**DEC 20 2007**

Federal Communications Commission  
Office of the Secretary

Re: *In the Matter of: Nomination for Universal Service Administrative Company Board of Directors, CC Docket Nos. 97-21 and 96-45 – Nomination of Peter B. Copeland of Qwest*

Dear Ms. Dortch:

On October 12, 2007, the Federal Communications Commission ("Commission") released a Public Notice seeking nominations for seven board member positions on the Universal Service Administrative Company Board ("USAC") of Directors.<sup>1</sup> Included in the board member positions identified was a representative for non-rural incumbent local exchange carriers. In connection with this board member position, Qwest hereby nominates Peter B. Copeland, its Director of Economic Analysis and Costing. Mr. Copeland is a nationally recognized regulatory professional who has worked on universal service-related issues for more than 20 years. Mr. Copeland would be a valuable addition to the USAC Board given his breadth of knowledge and experience. Mr. Copeland's biographical information is attached to this letter.

As required, Qwest is filing an original and four copies of the submission, along with a fifth copy to be stamped and returned to the courier. Qwest is also submitting two copies of this correspondence to Tecora Sollers of the Commission's Office of the Managing Director.

<sup>1</sup> Public Notice, 22 FCC Rcd 18407 (OMD 2007). The initial due date established for nominations was November 1, 2007. This due date was subsequently extended. Public Notice, DA 07-4474 (Oct. 30, 2007); Public Notice, DA 07-4851 (Nov. 30, 2007).

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13:40

at 4

Marlene H. Dortch  
December 20, 2007

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Please contact me at 202.429.3125 if you have any questions.

Sincerely,

/s/ Lynn S. Starr

Attachment

Copy (*two hard copies via courier*) to:  
Tecora Sollers  
Office of the Managing Director  
Federal Communications Commission  
445 12<sup>th</sup> Street SW  
Room 5-B521  
Washington, DC 20554

Copy via email to:  
Dan Gonzalez ([daniel.gonzalez@fcc.gov](mailto:daniel.gonzalez@fcc.gov))  
John Hunter ([john.hunter@fcc.gov](mailto:john.hunter@fcc.gov))  
Chris Moore ([chris.moore@fcc.gov](mailto:chris.moore@fcc.gov))  
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Scott Bergmann ([scott.bergmann@fcc.gov](mailto:scott.bergmann@fcc.gov))  
Dana Shaffer ([dana.shaffer@fcc.gov](mailto:dana.shaffer@fcc.gov))  
Donald Stockdale ([donald.stockdale@fcc.gov](mailto:donald.stockdale@fcc.gov))  
Jeremy Marcus ([jeremy.marcus@fcc.gov](mailto:jeremy.marcus@fcc.gov))

**PETER B. COPELAND**  
5231 Holmes Place  
Boulder, Colorado 80303  
Telephone: (303) 444-5610 (H) (303) 896-2794 (W)  
Email: [peter.copeland@qwest.com](mailto:peter.copeland@qwest.com)

## SUMMARY

Nationally-recognized professional known for developing forward-looking economic cost models of the local telephone network. Comprehensive experience in regulatory costing and pricing under various regulatory paradigms. Experienced expert witness and advocate dealing with state commissions, the Federal Communications Commission, and the National Association of Regulatory Utility Commissioners. Proven ability to integrate broad personal background of knowledge and skills with others to develop successful team solutions.

## QUALIFICATIONS

### **Economic Analysis**

- Created first geographically-based forward-looking economic cost model of the national local telephone network for determining universal service cost.
- Developed Total Service Long Run Incremental Cost studies for wholesale and retail telephone network products including private line, toll, and local exchange offerings.
- Experienced in performing economic analyses of regulatory issues concerning costing and pricing.

### **Advocacy**

- Developed policy positions and advocacy strategies including regulatory and legislative components.
- Appeared by invitation on Federal Communications Commission economic cost analysis panels, National Association of Regulatory Utility Commissioners universal service panels, and National Association of State Utility Consumer Advocates panels.
- Provided expert testimony concerning economic costs and universal service policies in Arizona, Colorado, Idaho, Iowa, Minnesota, Montana, Nebraska, New Mexico, North Dakota, Oregon, Utah, Washington, and Wyoming.

### **Supervision**

- Currently supervise 13 analysts developing economic cost studies for all regulated wholesale and retail products offered by Qwest Corporation.
- Lead team of economic cost model developers in creating a product that estimates the cost of basic residential telephone service for use by state and federal regulators.

## WORK HISTORY

- 8/00 – Present      Qwest Corporation – Policy and Law Department  
Director of Economic Analysis and Costing. Responsible for developing regulatory cost studies for all regulated Qwest wholesale and retail products. Supervise 13 analysts developing costs for products such as basic exchange telephone service, Inter-office SONET transport, frame relay, and digital switching. Ensure cost studies follow economic principles and comply with product deployment strategies. Develop economic analyses of current state and federal regulatory issues such as inter-carrier compensation and traffic pumping.
- 9/97 – 7/00      U S WEST Communications – Public Policy Department  
Director of Universal Service Advocacy. Responsible for developing and implementing U S WEST universal service advocacy in both the federal and state regulatory and legislative arenas. Supervised others in executing this strategy.
- 1/94 – 8/97      U S WEST Communications – Public Policy Department  
Manager of Universal Service Model Development. Lead U S WEST team in developing nationwide model of the cost of providing basic local service. Worked with various telecommunications industry members, such as Sprint and Bell South,

in gaining widespread acceptance of the forward-looking modeling techniques from regulators and industry members.

- 1/92 - 12/93      U S WEST Communications – Public Policy Department  
Manager Regulatory Operations. U S WEST representative on  
Telecommunications Industry Analysis Project, a joint research program of  
telecommunications industry members and state regulators. Additionally,  
performed FCC docket management for cost issues.
- 9/90 – 12/91      U S WEST Communications – Public Policy Department  
Manager Public Affairs. Administration for the U S WEST federal Political  
Action Committee. Support state lobbying activities.
- 12/86 – 8/90      U S WEST Communications – Interexchange Carrier Marketing  
Staff Manager. Responsible for Interstate Access profitability analysis, modeling,  
and pricing recommendations.
- 4/84 – 11/89      Bell Communications Research – Revenue Requirement Department  
Manager. Responsible for developing cost allocation methods for interstate  
special access services for use in FCC Interstate Access filings by the former Bell  
Operating Companies.
- 9/81 – 3/84      Mountain Bell – Costs and Regulatory Matters Department  
Assistant Staff Manager. Performed statistical analysis on impacts of measured  
service on business customers.
- 7/75 – 8/81      City and County of Denver – Office of Policy Analysis and Denver Police Dept.  
Evaluation Analyst. Responsible for performing statistical analysis of sample  
survey data and evaluation of anti-street crime program.

#### EDUCATION

- 8/76      University of Colorado – Master of Public Administration.
- 6/74      Brown University – B.A. Urban Studies

#### COMMUNITY SERVICE

Served as a Board member of Congregation Har HaShem 2002 –2006.  
Served as Treasurer of Board of Congregation Har HaShem 2004-2006.

#### PUBLICATIONS

Loop Dreams: The Price of Connection for Local Service Competition. Telecommunications Industries  
Analysis Project, Weinhaus, Carol; Makeeff, Sandra; Copeland, Peter; et. al; University of Florida. July 21,  
1995.

Redefining Universal Service: The Cost of Mandating the Deployment of New Technology in Rural Areas.  
Telecommunications Industries Analysis Project, Weinhaus, Carol; Makeeff, Sandra; Copeland, Peter; et.  
al; University of Florida, July 18, 1994.

What is the Price of Universal Service? Impact of Deaveraging Nationwide Urban/Rural Rates.  
Telecommunications Industries Analysis Project, Weinhaus, Carol; Makeeff, Sandra; Copeland, Peter; et.  
al; University of Southern California, July 26, 1993.